#### Union Calendar No. 309

 $\begin{array}{c} 106\text{TH CONGRESS} \\ 2\text{D Session} \end{array}$ 

H.R.3615

[Report No. 106-508, Parts I and II]

# A BILL

To amend the Rural Electrification Act of 1936 to ensure improved access to the signals of local television stations by multichannel video providers to all households which desire such service in unserved and underserved rural areas by December 31, 2006.

#### April 6, 2000

Reported from the Committee on Commerce with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

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#### IN THE HOUSE OF REPRESENTATIVES

February 10, 2000

Mr. Goodlatte (for himself, Mr. Boucher, Mr. Baker, Mrs. Emerson, Mrs. Capps, Mrs. Bono, Mr. Oberstar, Mr. Ewing, Mr. Gilchrest, Mr. Metcalf, Mr. Quinn, Mr. Bass, Mr. Latham, Mr. Kildee, Mr. PHELPS, Mr. McInnis, Mr. Rahall, Mr. Buyer, Mr. Watkins, Mr. Frost, Mr. Baldacci, Mr. Goode, Mr. Peterson of Minnesota, Mr. HINCHEY, Mr. BOYD, Mr. WALDEN of Oregon, Mr. OLVER, Mr. FLETCH-ER, Mr. COLLINS, Mr. THORNBERRY, Mrs. CUBIN, Mr. NETHERCUTT, Mr. Wicker, Mr. LaHood, Mr. Boehlert, Mr. Goodling, Mr. HERGER, Mr. NUSSLE, Mr. RADANOVICH, Mr. EHRLICH, Mr. HASTINGS of Washington, Mr. Thune, Mr. Cooksey, Mr. Hilleary, Mrs. FOWLER, Mr. BONILLA, Mr. BALLENGER, Mr. SKEEN, Mr. SHIMKUS, Mr. Pickering, Mr. Aderholt, Mr. Sherwood, Mr. Upton, Mr. Hayes, Mr. Peterson of Pennsylvania, Mr. Smith of Texas, Mr. VITTER, Mr. JENKINS, Mr. TAUZIN, Mr. RILEY, Mr. CANADY of Florida, Mr. Bartlett of Maryland, Mr. Isakson, Mr. Chambliss, Mr. Bar-RETT of Nebraska, Mr. Ganske, Mr. Bishop, Mr. Thomas, Mr. Oxley, Mr. Goss, Mr. Jones of North Carolina, Mr. Doolittle, Mr. Pombo, Mr. Wamp, Mr. Duncan, Mr. Norwood, Mrs. Chenoweth-Hage, Mr. Davis of Virginia, Mr. Dickey, Mr. Ehlers, Mr. Lewis of Kentucky, Mr. Weller, Mr. Foley, Mr. Hutchinson, Mr. Smith of Michigan, Mr. Gekas, Mr. Houghton, Mr. Reynolds, Mr. Portman, Mr. Trafi-CANT, Mr. SCHAFFER, Mr. THOMPSON of California, Mr. MINGE, Mrs. CLAYTON, Mr. SHOWS, Mr. SISISKY, Mr. BRYANT, Mr. WALSH, Mr. McHugh, Mrs. Johnson of Connecticut, Mr. Bereuter, Mr. Rogers, Mr. Farr of California, Mr. Kind, and Mr. Hill of Montana) introduced the following bill; which was referred to the Committee on Agriculture, and in addition to the Committees on Commerce, and the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

#### March 1, 2000

Additional sponsors: Mr. Sandlin, Mr. Pomeroy, Mr. Berry, Mr. Moran of Kansas, Mr. Moran of Virginia, Mr. Cramer, Mr. Lucas of Oklahoma, Mr. Gutknecht, Mr. Simpson, Mr. Stenholm, Mr. Holden, Mr. Boswell, Mr. Klink, and Mr. Coble

#### March 1, 2000

Reported from the Committee on Agriculture with an amendment [Strike out all after the enacting clause and insert the part printed in italic]

#### March 1, 2000

Referral to the Committees on Commerce and the Judiciary extended for a period ending not later than March 31, 2000

March 31, 2000

The Committee on the Judiciary discharged

March 31, 2000

Referral to the Committee on Commerce extended for a period ending not later than April 4, 2000

April 4, 2000

Referral to the Committee on Commerce extended for a period ending not later than April 5, 2000

April 5, 2000

Referral to the Committee on Commerce extended for a period ending not later than April 6, 2000

April 6, 2000

Additional sponsors: Mr. Udall of Colorado, Mr. Edwards, Mr. Defazio, Mr. Rodriguez, and Mr. Deal of Georgia

APRIL 6, 2000

Reported from the Committee on Commerce with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed [Strike out all after the enacting clause and insert the part printed in boldface roman] [For text of introduced bill, see copy of bill as introduced on February 10, 2000]

# A BILL

To amend the Rural Electrification Act of 1936 to ensure improved access to the signals of local television stations by multichannel video providers to all households which desire such service in unserved and underserved rural areas by December 31, 2006.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Rural Local Broadcast
- 5 Signal Act".

8

- 6 SEC. 2. FINDINGS.
- 7 Congress makes the following findings:
- 9 not have access to electrical service enjoyed by the rest

(1) In 1936, most of the rural United States did

- of the United States, and this lack of electrical service
- inhibited economic development in the rural areas of
- 12 the United States.
- 13 (2) In response to this lack of service, Congress
- 14 enacted the Rural Electrification Act of 1936 (also
- 15 known as the Norris-Rayburn Rural Electrification
- 16 Act) which established the Rural Electrification Ad-

- ministration to ensure that all Americans have access
   to electrical service and to promote rural development.
  - (3) The program under the Rural Electrification Act of 1936 has successfully brought electricity to all parts of the rural United States and has stimulated rural development throughout the United States.
  - (4) In 1949, most of the rural United States did not have access to telephone service enjoyed by the rest of the United States, and this lack of telephone service inhibited economic development in the rural areas of the United States.
  - (5) In response to this lack of service, Congress amended the Rural Electrification Act of 1936 to assure that the rural United States has access to telecommunications services, including telephone services, distance learning, and telemedicine in order to promote rural development.
  - (6) The programs under these amendments have successfully brought telecommunications to all parts of the United States and has stimulated rural development throughout the United States.
  - (7) Public Law 93–32 amended the Rural Electrification Act of 1936 to establish a revolving fund for insured and guaranteed loans.

- 1 (8) The reorganization of the Department of Ag-2 riculture by Public Law 103–354 created the Rural 3 Utilities Service (RUS) within the Department of Ag-4 riculture and assigned it the responsibility for admin-5 istering programs under the Rural Electrification Act 6 of 1936.
  - (9) The Rural Utilities Service now manages a portfolio of federally-guaranteed and direct loans in excess of \$42,000,000,000.
  - (10) The Rural Utilities Service has granted loans for the purpose of telecommunications services to more than 800 borrowers, including telephone and electricity cooperatives, in all States of the United States.
  - (11) Local television coverage is vitally important for rural development efforts.
  - (12) Local television programming broadcasts crop reports, local news, weather reports, public service announcements, and advertisements by local businesses, all of which are important for rural development.
  - (13) In today's age of modern communications, rural communities often receive the majority of their information from satellite platforms.

1	(14) The rest of the United States, including
2	most of the rural United States, is not able to receive
3	local television signals via satellite.
4	(15) Without access to local television signals,
5	the development of the rural United States is greatly
6	inhibited.
7	(16) Just as important public purposes were
8	served by bringing electricity to the rural United
9	States and then by bringing telephone service to the
10	rural United States, so the United States would be
11	served by ensuring that the rural United States can
12	receive local television signals via satellite.
13	(17) It is in the public interest that the Rural
14	Utilities Service of the Department of Agriculture uti-
15	lize existing and new loan guarantee programs to
16	promote rural development by ensuring that the rural
17	United States has access to the signals of local tele-
18	vision stations by multichannel video providers.
19	SEC. 3. RURAL LOCAL TELEVISION SIGNALS.
20	The Rural Electrification Act of 1936 (7 U.S.C. 901
21	et seq.) is amended by adding at the end the following:
22	"TITLE VI—RURAL LOCAL
23	TELEVISION SIGNALS
24	"SEC. 601. DEFINITIONS.
25	"In this title:

1	"(1) Administrator.—The term 'Adminis-
2	trator' means the Administrator of the Rural Utilities
3	Service.
4	"(2) Affiliate.—The term 'affiliate' means any
5	person or entity that controls, or is controlled by, or
6	is under common control with, another person or en-
7	tity.
8	"(3) Borrower.—The term borrower' means
9	any person or entity receiving a loan guarantee
10	under this title.
11	"(4) Cost.—
12	"(A) In general.—The term 'cost' means
13	the estimated long-term cost to the Government
14	of a loan guarantee or modification thereof, cal-
15	culated on a net present value basis, excluding
16	administrative costs and any incidental effects
17	on governmental receipts or outlays.
18	"(B) Loan guarantees.—For purposes of
19	this paragraph the cost of a loan guarantee—
20	"(i) shall be the net present value, at
21	the time when the guaranteed loan is dis-
22	bursed, of the estimated cash flows of—
23	"(I) payments by the Government
24	to cover defaults and delinquencies, in-
25	terest subsidies, or other payments; and

1	"(II) payments to the Govern-									
2	ment, including origination and other									
3	fees, penalties, and recoveries; and									
4	"(ii) shall include the effects of changes									
5	in loan terms resulting from the exercise by									
6	the guaranteed lender of an option included									
7	in the loan guarantee contract, or by									
8	borrower of an option included in the guar-									
9	anteed loan contract.									
10	"(C) Cost of modification.—The cost of									
11	the modification shall be the difference between									
12	the current estimate of the net present value of									
13	the remaining cash flows under the terms of a									
14	loan guarantee contract, and the current esti-									
15	mate of the net present value of the remaining									
16	cash flows under the terms of the contract, as									
17	modified.									
18	"(D) Discount rate.—In estimating net									
19	present value, the discount rate shall be the aver-									
20	age interest rate on marketable Treasury securi-									
21	ties of similar maturity to the cash flows of the									
22	guarantee for which the estimate is being made.									
23	"(E) FISCAL YEAR ASSUMPTIONS.—When									
24	funds of a loan guarantee under this title are ob-									
25	ligated, the estimated cost shall be based on the									

- 1 current assumptions, adjusted to incorporate the 2 terms of the loan contract, for the fiscal year in 3 which the funds are obligated.
  - "(5) CURRENT.—The term 'current' has the meaning given that term in section 250(c)(9) of the Balanced Budget and Emergency Deficit Control Act of 1985.
    - "(6) Designated Market Area has the meaning given that term in section 122(j) of title 17, United States Code.
    - "(7) Loan Guarantee.—The term 'loan guarantee' means any guarantee, insurance, or other pledge with respect to the payment of all or part of the principal or interest on any debt obligation of a non-Federal borrower to the Federal Financing Bank or a non-Federal lender, but does not include the insurance of deposits, shares, or other withdrawable accounts in financial institutions.
    - "(8) Modification.—The term 'modification' means any Government action that alters the estimated cost of an outstanding loan guarantee (or loan guarantee commitment) from the current estimate of cash flows, including the sale of loan assets, with or without recourse, and the purchase of guaranteed loans.

- 1 "(9) Common terms.—Except as provided in
- 2 paragraphs (1) through (9), any term used in this
- 3 title that is defined in the Communications Act of
- 4 1934 (47 U.S.C. 151 et seq.) has the meaning given
- 5 the term in that Act.

#### 6 "SEC. 602. LOAN GUARANTEES.

- 7 "(a) Purpose.—The purpose of this title is to enable
- 8 the Administrator to provide such loan guarantees as are
- 9 necessary to ensure improved access to the signals of local
- 10 television stations by multichannel video providers to all
- 11 households which desire such service in unserved and under-
- 12 served rural markets by December 31, 2006.
- 13 "(b) Assistance to Borrowers.—Subject to the ap-
- 14 propriations limitation under subsection (c)(2), the Admin-
- 15 istrator may provide loan guarantees to borrowers to fi-
- 16 nance projects to provide local television broadcast signals
- 17 by providers of multichannel video services including direct
- 18 broadcast satellite licensees and licensees of multichannel
- 19 multipoint distribution systems, to areas that do not receive
- 20 local television broadcast signals over commercial for-profit
- 21 direct-to-home satellite distribution systems. A borrower
- 22 that receives a loan guarantee under this title may not
- 23 transfer any part of the proceeds of the monies from the
- 24 loans guaranteed under this program to an affiliate of the
- 25 borrower.

1	"(c) Underwriting Criteria; Prerequisites.—
2	"(1) In general.—The Administrator shall ad-
3	minister the underwriting criteria developed under
4	subsection (f)(1) to determine which loans are eligible
5	for a guarantee under this title.
6	"(2) Authority to make loan guarantees.—
7	The Administrator shall be authorized to guarantee
8	loans under this title only to the extent provided for
9	in advance by appropriations Acts.
10	"(3) Prerequisites.—In addition to meeting
11	the underwriting criteria under paragraph (1), a
12	loan is not eligible for a loan guarantee under this
13	title unless—
14	"(A) the loan is made to finance the acqui-
15	sition, improvement, enhancement, construction,
16	deployment, launch, or rehabilitation of the
17	means, including spectrum rights, by which local
18	television broadcast signals will be delivered to
19	an area not receiving such signals over commer-
20	cial for-profit direct-to-home satellite distribu-
21	tion systems;
22	"(B) the proceeds of the loan will not be
23	used for operating expenses;
24	"(C) the total amount of all such loans may
25	not exceed in the aggregate \$1,250,000,000;

1	"(D) the loan does not exceed \$100,000,000,
2	except that 1 loan under this title may exceed
3	\$100,000,000, but shall not exceed \$625,000,000;
4	"(E) the loan bears interest and penalties
5	which, in the Administrator's judgment, are not
6	unreasonable, taking into consideration the pre-
7	vailing interest rates and customary fees in-
8	curred under similar obligations in the private
9	capital market; and
10	"(F) the Administrator determines that tak-
11	ing into account the practices of the private cap-
12	ital markets with respect to the financing of
13	similar projects, the security of the loan is ade-
14	quate.
15	"(4) Addition to the
16	requirements of paragraphs (1), (2), and (3), a loan
17	for which a guarantee is sought under this title shall
18	meet any additional criteria promulgated under sub-
19	section $(f)(1)$ .
20	"(d) Additional Requirements.—The Adminis-
21	trator may not make a loan guarantee under this title
22	unless—
23	"(1) repayment of the loan is required to be
24	made within a term of the lesser of—

1	"(A) 25 years from the date of its execution;
2	or
3	"(B) the useful life of the primary assets
4	used in the delivery of relevant signals;
5	"(2) the Administrator has been given the assur-
6	ances and documentation necessary to review and ap-
7	prove the guaranteed loans; and
8	"(3) the Administrator makes a determination
9	in writing that—
10	"(A) the applicant has given reasonable as-
11	surances that the assets, facilities, or equipment
12	will be utilized economically and efficiently;
13	"(B) necessary and sufficient regulatory ap-
14	provals, spectrum rights, and delivery permis-
15	sions have been received or will be obtained by
16	project participants to assure the financial feasi-
17	bility of the project; and
18	"(C) repayment of the loan can reasonably
19	be expected, including the use of an appropriate
20	combination of credit risk premiums and collat-
21	eral offered by the applicant to protect the Fed-
22	$eral\ Government.$
23	"(e) Approval of NTIA Required.—
24	"(1) In general.—The Administrator may not
25	issue a loan quarantee under this title unless the Na-

- tional Telecommunications and Information Administration consults with the Administrator and certifies that the issuance of the loan guarantee is consistent with subsection (a).
- "(2) CERTIFICATION.—The Administrator shall provide the appropriate information on each loan guarantee application recommended by the Administrator to the National Telecommunications and Information Administration for certification. If the National Telecommunications and Information Administration fails to make the required determination within 90 days after receiving the information from the Administrator with respect to a particular loan guarantee application, the certification shall be deemed to have been granted.

## "(f) REQUIREMENTS.—

"(1) In General.—Not later than 180 days after the date of enactment of this title, the Administrator shall consult with an appropriate independent consultant, including a public accounting firm, to develop underwriting criteria relating to the issuance of loan guarantees, appropriate collateral and cash flow levels for the types of loan guarantees that might be issued under this title, and such other matters as the Administrator determines appropriate.

1	"(2) Authority of Administrator.—In lieu of
2	or in combination with appropriations of budget au-
3	thority to cover the costs of loan guarantees as re-
4	quired under section 504(b)(1) of the Federal Credit
5	Reform Act of 1990, the Administrator may accept on
6	behalf of an applicant for assistance under this title
7	a commitment from a non-Federal source to fund in
8	whole or in part the credit risk premiums with re-
9	spect to the applicant's loan. The aggregate of appro-
10	priations of budget authority and credit risk pre-
11	miums described in this paragraph with respect to a
12	loan guarantee may not be less than the cost of that
13	loan guarantee.
14	"(3) Credit risk premium amount.—The Ad-
15	ministrator shall determine the amount required for
16	credit risk premiums under this subsection on the
17	basis of—
18	"(A) the circumstances of the applicant, in-
19	cluding the amount of collateral offered;
20	"(B) the proposed schedule of loan disburse-
21	ments;
22	"(C) the borrower's business plans for pro-
23	viding service;
24	"(D) financial commitment from the broad-
25	cast signal provider; and

1 "(E) any other factors the Administrator 2 considers relevant.

"(4) Payment of premiums.—Credit risk premiums under this subsection shall be paid to an account established in the Treasury which shall accrue interest and such interest shall be retained by the account. In addition, the Administrator may accept credit risk premiums in the form of letters of credit or other forms of non-cash instruments, which shall not accrue interest. As obligations attached to a cohort of loans established under paragraph (5) are being satisfied, credit risk premiums for the cohort, and interest accrued thereon, which are not required to mitigate losses shall be returned to the original source on a pro rata basis.

"(5) Cohorts of loans.—In order to maintain sufficient balances of credit risk premiums to adequately protect the Federal Government from risk of default, while minimizing the length of time the Government retains possession of those balances, the Administrator in consultation with the Office of Management and Budget shall establish cohorts of loans. "(g) Conditions of Assistance.—A borrower shall agree to such terms and conditions as are sufficient, in the

judgment of the Administrator to ensure that, as long as

any principal or interest is due and payable on such obliga-2 tion, the borrower— 3 "(1) will maintain assets, equipment, facilities, and operations on a continuing basis; "(2) will not make any discretionary dividend 5 6 payments that reduce the ability to repay obligations 7 incurred under this section; and 8 "(3) will remain sufficiently capitalized. 9 "(h) Lien on Interests in Assets.—Upon providing a loan guarantee to a borrower under this title, the 10 Administrator shall have liens which shall be superior to all other liens on assets of the borrower equal to the unpaid balance of the loan subject to such quarantee. "(i) Subordination or Sharing of Liens.—Not-14 15 withstanding subsection (h), at the request of a private lender providing financing to the borrower for the purposes set forth in subsection (a), the Administrator may offer— "(1) to share the Government's lien on the bor-18 19 rower's assets; or 20 "(2) to subordinate the Government's lien on the 21 borrower's assets. 22 "(j) Perfected Interest.—The Administrator and the lender shall have a perfected security interest in those 23 assets of the borrower fully sufficient to protect the Administrator and the lender.

- 1 "(k) Insurance Policies.—In accordance with prac-
- 2 tices of private lenders, as determined by the Administrator,
- 3 the borrower shall obtain, at its expense, insurance suffi-
- 4 cient to protect the interests of the Federal Government, as
- 5 determined by the Administrator.
- 6 "(l) Authorization of Appropriations.—For the
- 7 additional costs of the loans guaranteed under this title, in-
- 8 cluding the cost of modifying the loans as defined in section
- 9 502 of the Congressional Budget Act of 1974 (2 U.S.C.
- 10 661(a)), there are authorized to be appropriated for fiscal
- 11 years 2000 through 2006, such amounts as may be nec-
- 12 essary. In addition there are authorized to be appropriated
- 13 such sums as may be necessary to administer this title. Any
- 14 amounts appropriated under this subsection shall remain
- 15 available until expended.
- 16 "SEC. 603. ADMINISTRATION OF LOAN GUARANTEES.
- 17 "(a) Applications.—The Administrator shall pre-
- 18 scribe the form and contents for an application for a loan
- 19 guarantee under section 602.
- 20 "(b) Assignment of Loan Guarantees.—The holder
- 21 of a loan guaranteed under this title may assign the loan
- 22 guarantee in whole or in part, subject to such requirements
- 23 as the Administrator may prescribe.
- 24 "(c) Modifications.—The Administrator may ap-
- 25 prove the modification of any term or condition of a loan

1	guarantee including the rate of interest, time of payment
2	of interest or principal, or security requirements, if—
3	"(1) the Administrator finds in writing that—
4	"(A) the modification is equitable and is in
5	the overall best interests of the United States;
6	"(B) consent has been obtained from the
7	borrower and the lender;
8	"(C) the modification is consistent with the
9	objective underwriting criteria developed in con-
10	sultation with an appropriate independent con-
11	sultant, including a public accounting firm,
12	$under\ section\ 602(f);$
13	"(D) the modification does not adversely af-
14	fect the Federal Government's interest in the en-
15	tity's assets or loan collateral; and
16	"(E) the modification does not adversely af-
17	fect the entity's ability to repay the loan; and
18	"(2) the National Telecommunications and In-
19	formation Administration does not object to the modi-
20	fication on the ground that it is inconsistent with the
21	certification under section 602(e).
22	"(d) Priority Markets.—
23	"(1) In general.—To the maximum extent
24	practicable, the Administrator shall give priority to
25	projects which serve the most underserved rural mar-

1	kets, as determined by the Administrator. In making
2	$prioritization\ determinations,\ the\ Administrator\ shall$
3	consider prevailing market conditions, feasibility of
4	providing service, population, terrain, and other fac-
5	tors the Administrator determines appropriate.
6	"(2) Priority relating to consumer costs
7	AND SEPARATE TIER OF SIGNALS.—The Adminis-
8	trator shall give priority to projects that—
9	"(A) offer a separate tier of local broadcast
10	signals; and
11	"(B) provide lower projected costs to con-
12	sumers of such separate tier.
13	"(3) Performance schedules.—Applicants
14	under this section shall enter into stipulated perform-
15	ance schedules with the Administrator.
16	"(4) Penalty.—In addition to any other au-
17	thority of the Administrator, the Administrator may
18	assess a borrower a penalty not to exceed 3 times the
19	interest due on the guaranteed loan, if the borrower
20	fails to meet its stipulated performance schedule. The
21	penalty shall be paid to the account established under
22	section 602.
23	"(5) Limitation on consideration of most
24	POPULATED AREAS.—The Administrator shall not

provide a loan guarantee for a project that is pri-

- 1 marily designed to serve the 40 most populated des-
- 2 ignated market areas and shall take into consider-
- 3 ation the importance of serving rural markets that
- 4 are not likely to be otherwise offered service under sec-
- 5 tion 122 of title 17, United States Code, except
- 6 through the loan quarantee program under this title.
- 7 "(e) Compliance.—The Administrator shall enforce
- 8 compliance by an applicant and any other party to the loan
- 9 guarantee for whose benefit assistance is intended, with the
- 10 provisions of this title, regulations issued hereunder, and
- 11 the terms and conditions of the loan guarantee, including
- 12 through regular periodic inspections and audits.
- 13 "(f) Commercial Validity.—For purposes of claims
- 14 by any party other than the Administrator, a loan quar-
- 15 antee shall be conclusive evidence that the underlying obli-
- 16 gation is in compliance with the provisions of the title, and
- 17 that such obligation has been approved and is legal as to
- 18 principal, interest, and other terms. Such a guarantee shall
- 19 be valid and incontestable in the hands of a holder thereof,
- 20 including the original lender or any other holder, as of the
- 21 date when the Administrator granted the application there-
- 22 fore, except as to fraud or material misrepresentation by
- 23 such holder.

1 "(g) Defaults.—The Administrator shall prescribe 2 regulations governing a default on a loan guaranteed under 3 this title.

"(h) Rights of the Administrator.—

- 5 "(1) SUBROGATION.—If the Administrator au-6 thorizes payment to a holder, or a holder's agent, 7 under subsection (g) in connection with a loan guar-8 antee made under section 602, the Administrator 9 shall be subrogated to all of the rights of the holder 10 with respect to the obligor under the loan.
- 11 "(2) DISPOSITION OF PROPERTY.—The Adminis-12 trator may complete, recondition, reconstruct, ren-13 ovate, repair, maintain, operate, rent, sell, or other-14 wise dispose of any property or other interests ob-15 tained under this title in a manner that maximizes 16 taxpayer return and is consistent with the public con-17 venience and necessity.
- "(i) ACTION AGAINST OBLIGOR.—The Administrator
  19 may bring a civil action in an appropriate district court
  20 of the United States in the name of the United States or
  21 of the holder of the obligation in the event of a default on
  22 a loan guaranteed under this title. The holder of a guar23 antee shall make available to the Administrator all records
  24 and evidence necessary to prosecute the civil action. The
  25 Administrator may accept property in full or partial satis-

faction of any sums owed as a result of default. If the Administrator receives, through the sale or other disposition 3 of such property, an amount greater than the aggregate of— "(1) the amount paid to the holder of a quar-4 5 antee under subsection (q); and 6 "(2) any other cost to the United States of rem-7 edying the default, the Administrator shall pay such 8 excess to the obligor. 9 "(j) Breach of Conditions.—The Attorney General shall commence a civil action in a court of appropriate ju-10 risdiction to enjoin any activity which the Administrator finds is in violation of this title, regulations issued hereunder, or any conditions which were duly agreed to, and to secure any other appropriate relief, including relief 14 15 against any affiliate of the borrower. 16 "(k) Attachment.—No attachment or execution may be issued against the Administrator or any property in the 18 control of the Administrator prior to the entry of final judg-19 ment to such effect in any State, Federal, or other court. 20 "(1) Investigation Charge and Fees.— 21 "(1) APPRAISAL FEE.—The Administrator may charge and collect from an applicant a reasonable fee 22 23 for appraisal for the value of the equipment or facili-24 ties for which the loan guarantee is sought, and for 25 making necessary determinations and findings. The

1	fee may not, in the aggregate, be more than one-half
2	of one percent of the principal amount of the obliga-
3	tion.
4	"(2) Loan origination fee.—The Adminis-
5	trator may charge a loan origination fee.
6	"(3) Use of fees.—Fees collected pursuant to
7	this subsection shall be credited to the account which
8	administers the loan guarantee program under this
9	title. Such fees shall be made available to the Admin-
10	istrator without further appropriation and shall re-
11	main available until expended.
12	"(m) Annual Audit.—The Comptroller General of the
13	United States shall annually audit the administration of
14	this title and report the results of the audit to the Committee
15	on Agriculture, Nutrition, and Forestry of the Senate and
16	the Committee on Agriculture of the House of Representa-
17	tives.
18	"(n) Indemnification.—An affiliate of the borrower
19	shall indemnify the Government for any losses it incurs as
20	a result of—
21	"(1) a judgment against the borrower;
22	"(2) any breach by the borrower of its obliga-
23	tions under the loan guarantee agreement;
24	"(3) any violation of the provisions of this title
25	by the borrower;

]	"(4)	any	penalties	incurred	by	the	borrower	for

- 2 any reason, including the violation of the stipulated
- 3 performance; and
- 4 "(5) any other circumstances that the Adminis-
- 5 trator determines to be appropriate.
- 6 "(o) Sunset.—The Administrator may not approve a
- 7 loan guarantee under this title after December 31, 2006.
- 8 "SEC. 604. RETRANSMISSION OF LOCAL TELEVISION
- 9 BROADCAST STATIONS.
- 10 "A borrower shall be subject to applicable rights, obli-
- 11 gations, and limitations of title 17, United States Code. If
- 12 a local broadcast station requests carriage of its signal and
- 13 is located in a market not served by a satellite carrier pro-
- 14 viding service under a statutory license under section 122
- 15 of title 17, United States Code, the borrower shall carry
- 16 the signal of that station without charge and shall be subject
- 17 to the applicable rights, obligations, and limitations of sec-
- 18 tions 338, 614, and 615 of the Communications Act of
- 19 1934.".
- 20 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 21 (a) SHORT TITLE.—This Act may be cited as
- 22 the "Rural Local Broadcast Signal Act".
- 23 **(b) TABLE OF CONTENTS.—The table of con-**
- 24 tents of this Act is as follows:
  - Sec. 1. Short title; table of contents.
  - Sec. 2. Purpose.
  - Sec. 3. Rural television loan guarantee board.

- Sec. 4. Approval of loan guarantees.
  Sec. 5. Administration of loan guarantees.
- Sec. 6. Prohibition on use of funds for spectrum auctions.
- Sec. 7. Prohibition on use of funds by incumbent cable operators.
- Sec. 8. Annual audit.
- Sec. 9. Exemption from must carry requirements.
- Sec. 10. Additional availability of broadcast signals in rural areas.
- Sec. 11. Prevention of interference to satellite services applying for rural loan guarantees.
- Sec. 12. Improved cellular service in rural areas.
- Sec. 13. Technical amendment.
- Sec. 14. Definitions.
- Sec. 15. Authorizations of appropriations.
- Sec. 16. Sunset.
- 1 SEC. 2. PURPOSE.
- 2 The purpose of this Act is to facilitate ac-
- 3 cess, on a technologically neutral basis and by
- 4 December 31, 2006, to signals of local tele-
- 5 vision stations for households located in
- 6 unserved areas.
- 7 SEC. 3. RURAL TELEVISION LOAN GUARANTEE BOARD.
- 8 (a) ESTABLISHMENT.—There is established
- 9 the Rural Television Loan Guarantee Board
- 10 (in this Act referred to as the "Board").
- 11 **(b) MEMBERS.**—
- 12 (1) In GENERAL.—Subject to paragraph
- 13 (2), the Board shall consist of the fol-
- 14 **lowing members:**
- 15 **(A) The Secretary of the Treasury,**
- or the designee of the Secretary.
- 17 **(B) The Secretary of Agriculture,**
- or the designee of the Secretary.

- (C) The Secretary of Commerce,
  or the designee of the Secretary.
- An individual may not be designated a member of the Board under paragraph (1) unless the individual is an officer of the United States pursuant to an appointment by the President, by and with the advice and consent of the Senate.

## (c) FUNCTIONS OF THE BOARD.—

(1) IN GENERAL.—The Board shall determine whether or not to approve loan guarantees under this Act. The Board shall make such determinations consistent with the purpose of this Act and in accordance with this subsection and section 4 of this Act.

## (2) Consultation authorized.—

(A) In GENERAL.—In carrying out its functions under this Act, the Board shall consult with such departments and agencies of the Federal Government as the Board considers appropriate, including the Department of Commerce, the Department

- of Agriculture, the Department of the
  Treasury, the Department of Justice,
  the Department of the Interior, the
  Board of Governors of the Federal
  Reserve System, the Federal Communications Commission, the Federal
  Trade Commission, and the National
  Aeronautics and Space Administration.
  - (B) RESPONSE.—A department or agency consulted by the Board under subparagraph (A) shall provide the Board such expertise and assistance as the Board requires to carry out its functions under this Act.
- 16 (3) APPROVAL BY MAJORITY VOTE.—The
  17 determination of the Board to approve a
  18 loan guarantee under this Act shall be by
  19 a vote of a majority of the Board.
- 20 SEC. 4. APPROVAL OF LOAN GUARANTEES.
- 21 (a) AUTHORITY TO APPROVE LOAN GUARAN-
- 22 TEES.—Subject to the provisions of this sec-
- 23 tion and consistent with the purpose of this
- 24 Act, the Board may approve loan guarantees
- 25 under this Act.

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## (b) REGULATIONS.—

- (1) REQUIREMENTS.—The Administrator (as defined in section 5 of this Act), under the direction of and for approval by the Board, shall prescribe regulations to implement the provisions of this Act and shall do so not later than 120 days after funds authorized to be appropriated under section 15 of this Act have been appropriated in a bill signed into law.
  - (2) ELEMENTS.—The regulations prescribed under paragraph (1) shall—
    - (A) set forth the form of any application to be submitted to the Board under this Act;
    - (B) set forth time periods for the review and consideration by the Board of applications to be submitted to the Board under this Act, and for any other action to be taken by the Board with respect to such applications;
    - (C) provide appropriate safeguards against the evasion of the provisions of this Act;

- 1 (D) set forth the circumstances in 2 which an applicant, together with 3 any affiliate of an applicant, shall be 4 treated as an applicant for a loan 5 guarantee under this Act;
  - (E) include requirements that appropriate parties submit to the Board any documents and assurances that are required for the administration of the provisions of this Act; and
  - (F) include such other provisions consistent with the purpose of this Act as the Board considers appropriate.
  - (3) Construction.—(A) Nothing in this Act shall be construed to prohibit the Board from requiring, to the extent and under circumstances considered appropriate by the Board, that affiliates of an applicant be subject to certain obligations of the applicant as a condition to the approval or maintenance of a loan guarantee under this Act.
  - (B) If any provision of this Act or the application of such provision to any per-

- son or entity or circumstance is held to
- 2 be invalid by a court of competent juris-
- diction, the remainder of this Act, or the
- 4 application of such provision to such per-
- 5 son or entity or circumstance other than
- 6 those as to which it is held invalid, shall
- 7 **not be affected thereby.**
- 8 (c) AUTHORITY LIMITED BY APPROPRIATIONS
- 9 Acts.—The Board may approve loan guaran-
- 10 tees under this Act only to the extent pro-
- 11 vided for in advance in appropriations Acts.
- 12 (d) REQUIREMENTS AND CRITERIA APPLICA-
- 13 BLE TO APPROVAL.—
- 14 (1) IN GENERAL.—The Board shall uti-
- lize the underwriting criteria developed
- under subsection (g), and any relevant in-
- formation provided by the departments
- and agencies with which the Board
- consults under section 3, to determine
- which loans may be eligible for a loan
- 21 guarantee under this Act.
- 22 (2) Prefequisites.—In addition to
- 23 meeting the underwriting criteria under
- paragraph (1), a loan may not be guaran-
- 25 teed under this Act unless—

1	(A) the loan is made to finance
2	the acquisition, improvement, en-
3	hancement, construction, deploy-
4	ment, launch, or rehabilitation of the
5	means by which local television
6	broadcast signals will be delivered
7	principally to an unserved area;
8	(B) the proceeds of the loan will
9	not be used for operating, adver-
10	tising, or promotion expenses;
11	(C) the proposed project, as deter-
12	mined by the National Telecommuni-
13	cations and Information Administra-
14	tion, is not likely to have a substan-
15	tial adverse impact on competition
16	that outweighs the benefits of im-
17	proving access to the signals of a
18	local television station in an unserved
19	area, and is commercially viable;
20	(D) the loan is provided by—
21	(i) an insured depository in-
22	stitution (as that term is defined
23	in section 3 of the Federal De-
24	posit Insurance Act) that is ac-

ceptable to the Board; or

1	(ii) a lender that is acceptable
2	to the Board, and—
3	(I) has not fewer than one
4	issue of outstanding debt that
5	is related within the highest
6	three rating categories of a
7	nationally recognized statis-
8	tical rating agency; or
9	(II) has provided financ-
10	ing to entities with out-
11	standing debt from the Rural
12	Utilities Service and which
13	possess, in the judgment of
14	the Board, the expertise, ca-
15	pacity, and capital strength to
16	provide financing pursuant to
17	this Act;
18	(E) the loan has terms, in the
19	judgment of the Board, that are con-
20	sistent in material respects with the
21	terms of similar obligations in the
22	private capital market;
23	(F) repayment of the loan is re-
24	quired to be made within a term of
25	the lesser of—

1	(i) 25 years from the date of
2	the execution of the loan; or
3	(ii) the economically useful
4	life, as determined by the Board
5	or in consultation with persons or
6	entities deemed appropriate by
7	the Board, of the primary assets
8	to be used in the delivery of the
9	signals concerned; and
10	(G) the loan meets any additional
11	criteria developed under subsection
12	(g).
13	(3) PROTECTION OF UNITED STATES FI-
14	NANCIAL INTERESTS.—The Board may not
15	approve the guarantee of a loan under
16	this Act unless—
17	(A) the Board has been given doc-
18	umentation, assurances, and access to
19	information, persons, and entities
20	necessary, as determined by the
21	Board, to address issues relevant to
22	the review of the loan by the Board
23	for purposes of this Act; and
24	(B) the Board makes a determina-
25	tion in writing that—

- 1 (i) to the best of its knowledge 2 upon due inquiry, the assets, fa-3 cilities, or equipment covered by 4 the loan will be utilized economi-5 cally and efficiently;
  - (ii) the terms, conditions, security, and schedule and amount of repayments of principal and the payment of interest with respect to the loan protect the financial interests of the United States and are reasonable;
  - (iii) to the extent possible, the value of collateral provided by an applicant is at least equal to the balance of the unpaid loan amount covered by the loan guarantee (the "Amount" for purposes of this clause); and if the value of collateral provided by an applicant is less than the Amount, the additional required collateral is provided by any affiliate of the applicant; and if the combined value of collateral provided by an

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1	applicant and any affiliate is not
2	at least equal to the Amount, the
3	collateral from such affiliate rep-
4	resents all of such affiliate's as-
5	sets;
6	(iv) all necessary and re-
7	quired regulatory and other ap-
8	provals, spectrum rights, and de-
9	livery permissions have been re-
10	ceived for the loan, the project
11	under the loan, and the Other
12	Debt, if any, under subsection
13	( <b>f</b> )( <b>2</b> )( <b>B</b> );
14	(v) the loan would not be
15	available on reasonable terms and
16	conditions without a loan guar-
17	antee under this Act; and
18	(vi) repayment of the loan can
19	reasonably be expected.
20	(e) Considerations.—
21	(1) Type of market.—
22	(A) PRIORITY CONSIDERATIONS.—To
23	the maximum extent practicable, the
24	Board shall give priority in the ap-
25	proval of loan guarantees under this

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1	Act to projects that will serve the
2	greatest number of households in
3	unserved areas. In each instance, the
4	Board shall consider the project's es-
5	timated cost per household to be
6	served.
7	(B) PROHIBITION.—The Board may
8	not approve a loan guarantee under
9	this Act for a project that is designed
10	primarily to serve 1 or more of the 40
11	most populated designated market
12	areas (as that term is defined in sec-
13	tion 122(j) of title 17, United States
14	Code).
15	(2) OTHER CONSIDERATIONS.—The
16	Board shall consider other factors, which
17	shall include projects that would—
18	(A) offer a separate tier of local
19	broadcast signals;
20	(B) provide lower projected costs
21	to consumers of such separate tier;
22	and
23	(C) enable the delivery of local

broadcast signals consistent with the

purpose of this Act by a means rea-

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sonably compatible with existing systems or devices predominantly in use.

#### (f) GUARANTEE LIMITS.—

- (1) LIMITATION ON AGGREGATE VALUE OF LOANS.—The aggregate value of all loans for which loan guarantees are issued under this Act (including the unguaranteed portion of loans issued under paragraph (2)(A)) and Other Debt under paragraph (2)(B) may not exceed \$1,000,000,000.
- (2) GUARANTEE LEVEL.—A loan guarantee issued under this Act—
  - (A) may not exceed an amount equal to 80 percent of a loan meeting in its entirety the requirements of subsection (d)(2)(A). If only a portion of a loan meets the requirements of that subsection, the Board shall determine that percentage of the loan meeting such requirements (the "applicable portion") and may issue a loan guarantee in an amount not exceeding 80 percent of the applicable portion; or

(B) may, as to a loan meeting in 1 its entirety the requirements of sub-2 section (d)(2)(A), cover the amount of 3 such loan only if that loan is for an amount not exceeding 80 percent of 6 the total debt financing for the project, and other debt financing 7 (also meeting in its entirety the re-8 quirements of subsection (d)(2)(A)9 10 from the same source for a total 11 amount not less than 20 percent of 12 the total debt financing for the 13 project ("Other Debt") has been ap-14 proved.

15 (g) UNDERWRITING CRITERIA.—Within the
16 period provided for under subsection (b)(1),
17 the Board shall, in consultation with the Di18 rector of the Office of Management and Budg19 et and an independent public accounting
20 firm, develop underwriting criteria relating
21 to the guarantee of loans that are consistent
22 with the purpose of this Act, including appro23 priate collateral and cash flow levels for loans
24 guaranteed under this Act, and such other
25 matters as the Board considers appropriate.

#### (h) Credit Risk Premiums.—

(1) ESTABLISHMENT AND ACCEPTANCE.—
The Board may establish and approve the acceptance of credit risk premiums with respect to a loan guarantee under this Act in order to cover the cost, as determined under section 504(b)(1) of the Federal Credit Reform Act of 1990, of the loan guarantee. To the extent that appropriations of budget authority are insufficient to cover the cost, as so determined, of a loan guarantee under this Act, credit risk premiums shall be accepted from a non-Federal source under this subsection on behalf of the applicant for the loan guarantee.

## (2) CREDIT RISK PREMIUM AMOUNT.—

(A) In GENERAL.—The Board shall determine the amount of any credit risk premium to be accepted with respect to a loan guarantee under this Act on the basis of—

(i) the financial and economic circumstances of the applicant for

1	the loan guarantee, including the
2	amount of collateral offered;
3	(ii) the proposed schedule of
4	loan disbursements;
5	(iii) the business plans of the
6	applicant for providing service;
7	(iv) any financial commitment
8	from a broadcast signal provider;
9	and
10	(v) the concurrence of the Di-
11	rector of the Office of Manage-
12	ment and Budget as to the
13	amount of the credit risk pre-
14	mium.
15	(B) PROPORTIONALITY.—To the ex-
16	tent that appropriations of budget au-
17	thority are sufficient to cover the
18	cost, as determined under section
19	504(b)(1) of the Federal Credit Re-
20	form Act of 1990, of loan guarantees
21	under this Act, the credit risk pre-
22	mium with respect to each loan guar-
23	antee shall be reduced proportion-
24	ately.

1 (C) PAYMENT OF PREMIUMS.—Credit
2 risk premiums under this subsection
3 shall be paid to an account (the "Es4 crow Account") established in the
5 Treasury which shall accrue interest
6 and such interest shall be retained by
7 the account, subject to subparagraph
8 (D).

(D) DEDUCTIONS FROM ESCROW AC-COUNT.—If a default occurs with respect to any loan guaranteed under this Act and the default is not cured in accordance with the terms of the underlying loan or loan guarantee agreement, the Administrator, in accordance with subsections (h) and (i) of section 5 of this Act, shall liquidate, or shall cause to be liquidated, all assets collateralizing such loan as to which it has a lien or security interest. Any shortfall between the proceeds of the liquidation net of costs and expenses relating to the liquidation, and the guarantee amount paid pursuant to this Act shall be de-

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ducted from funds in the Escrow Ac-1 count and credited to the Adminis-2 trator for payment of such shortfall. 3 At such time as determined under subsection (d)(2)(F) when all loans guaranteed under this Act have been 6 repaid or otherwise satisfied in ac-7 8 cordance with this Act and the regulations promulgated hereunder, re-9 maining funds in the Escrow Account, 10 if any, shall be refunded, on a pro 11 rata basis, to applicants whose loans 12 guaranteed under this Act were not 13 in default, or where any default was 14 cured in accordance with the terms 15 of the underlying loan or loan guar-16 17 antee agreement.

- 18 (i) JUDICIAL REVIEW.—The decision of the 19 Board to approve or disapprove the making of 20 a loan guarantee under this Act shall not be 21 subject to judicial review.
- 22 SEC. 5. ADMINISTRATION OF LOAN GUARANTEES.
- 23 (a) IN GENERAL.—The Administrator of the 24 Rural Utilities Service (in this Act referred to 25 as the "Administrator") shall issue and other-

1	wise administer loan guarantees that have
2	been approved by the Board in accordance
3	with sections 3 and 4 of this Act.
4	(b) SECURITY FOR PROTECTION OF UNITED
5	STATES FINANCIAL INTERESTS.—
6	(1) TERMS AND CONDITIONS.—An appli-
7	cant shall agree to such terms and condi-
8	tions as are satisfactory, in the judgment
9	of the Board, to ensure that, as long as
10	any principal or interest is due and pay-
11	able on a loan guaranteed under this Act,
12	the applicant—
13	(A) shall maintain assets, equip-
14	ment, facilities, and operations on a
15	continuing basis;
16	(B) shall not make any discre-
17	tionary dividend payments that im-
18	pair its ability to repay obligations
19	guaranteed under this Act;
20	(C) shall remain sufficiently cap-
21	italized; and
22	(D) shall submit to, and cooperate
23	fully with, any audit of the applicant
24	under section 8(a)(2) of this Act.
25	(2) COLLATERAL.—

- 1 (A) EXISTENCE OF ADEQUATE COL2 LATERAL.—An applicant shall provide
  3 the Board such documentation as is
  4 necessary, in the judgment of the
  5 Board, to provide satisfactory evi6 dence that appropriate and adequate
  7 collateral secures a loan guaranteed
  8 under this Act.
  - (B) FORM OF COLLATERAL.—Collateral required by subparagraph (A) shall consist solely of assets of the applicant, any affiliate of the applicant, or both (whichever the Board considers appropriate), including primary assets to be used in the delivery of signals for which the loan is guaranteed.
  - (C) REVIEW OF VALUATION.—The value of collateral securing a loan guaranteed under this Act may be reviewed by the Board, and may be adjusted downward by the Board if the Board reasonably believes such adjustment is appropriate.

- Upon the Board's approval of a loan guarantee under this Act, the Administrator shall have liens on assets securing the loan, which shall be superior to all other liens on such assets, and the value of the assets (based on a determination satisfactory to the Board) subject to the liens shall be at least equal to the unpaid balance of the loan amount covered by the loan guarantee, or that value approved by the Board under section 4(d)(3)(B)(iii) of this Act.
  - (4) PERFECTED SECURITY INTEREST.—
    With respect to a loan guaranteed under
    this Act, the Administrator and the lender shall have a perfected security interest
    in assets securing the loan that are fully
    sufficient to protect the financial interests of the United States and the lender.
  - (5) Insurance.—In accordance with practices in the private capital market, as determined by the Board, the applicant for a loan guarantee under this Act shall obtain, at its expense, insurance suf-

- 1 ficient to protect the financial interests
- of the United States, as determined by
- 3 **the Board.**
- 4 (c) Assignment of Loan Guarantees.—
- 5 The holder of a loan guarantee under this Act
- 6 may assign the loan guaranteed under this
- 7 Act in whole or in part, subject to such re-
- 8 quirements as the Board may prescribe.
- 9 (d) Modification.—The Board may ap-
- 10 prove the modification of any term or condi-
- 11 tion of a loan guarantee or a loan guaranteed
- 12 under this Act, including the rate of interest,
- 13 time of payment of principal or interest, or se-
- 14 curity requirements only if—
- 15 (1) the modification is consistent with
- the financial interests of the United
- 17 States;
- 18 (2) consent has been obtained from
- 19 the parties to the loan agreement;
- 20 (3) the modification is consistent with
- 21 the underwriting criteria developed
- 22 under section 4(g) of this Act;
- 23 (4) the modification does not ad-
- versely affect the interest of the Federal

- Government in the assets or collateral of the applicant;
  - (5) the modification does not adversely affect the ability of the applicant to repay the loan; and
  - (6) the National Telecommunications and Information Administration has been consulted by the Board regarding the modification.

## (e) Performance Schedules.—

- (1) PERFORMANCE SCHEDULES.—An applicant for a loan guarantee under this Act for a project covered by section 4(e)(1) of this Act shall enter into stipulated performance schedules with the Administrator with respect to the signals to be provided through the project.
- (2) PENALTY.—The Administrator may assess against and collect from an applicant described in paragraph (1) a penalty not to exceed 3 times the interest due on the guaranteed loan of the applicant under this Act if the applicant fails to meet its stipulated performance schedule under that paragraph.

- 1 (f) COMPLIANCE.—The Administrator, in 2 cooperation with the Board and as the regula-3 tions of the Board may provide, shall enforce 4 compliance by an applicant, and any other 5 party to a loan guarantee for whose benefit 6 assistance under this Act is intended, with the 7 provisions of this Act, any regulations under 8 this Act, and the terms and conditions of the 9 loan guarantee, including through the sub-10 mittal of such reports and documents as the 11 Board may require in regulations prescribed 12 by the Board and through regular periodic in-13 spections and audits.
- 14 (g) COMMERCIAL VALIDITY.—A loan guar-15 antee under this Act shall be incontestable—
  - (1) in the hands of an applicant on whose behalf the loan guarantee is made, unless the applicant engaged in fraud or misrepresentation in securing the loan guarantee; and
  - (2) as to any person or entity (or their respective successor in interest) who makes or contracts to make a loan to the applicant for the loan guarantee in reliance thereon, unless such person or enti-

ty (or respective successor in interest) 1 engaged in fraud or misrepresentation in 2 making or contracting to make such loan. 3 (h) DEFAULTS.—The Board shall prescribe 4 regulations governing defaults on loans guaranteed under this Act, including the administration of the payment of guaranteed amounts upon default. 8 (i) RECOVERY OF PAYMENTS.— 9 (1) IN GENERAL.—The Administrator 10 11 shall be entitled to recover from an appli-12 cant for a loan guarantee under this Act 13 the amount of any payment made to the holder of the guarantee with respect to 14 the loan. 15 SUBROGATION.—Upon making 16 17 payment described in paragraph (1), the 18 Administrator shall be subrogated to all 19 rights of the party to whom the payment is made with respect to the guarantee 20 21 which was the basis for the payment. 22 (3) DISPOSITION OF PROPERTY.— (A) SALE OR DISPOSAL.—The Ad-23

ministrator shall, in an orderly and

efficient manner, sell or otherwise

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- dispose of any property or other interests obtained under this Act in a manner that maximizes taxpayer return and is consistent with the financial interests of the United States.
  - (B) MAINTENANCE.—The Administrator shall maintain in a cost-effective and reasonable manner any property or other interests pending sale or disposal of such property or other interests under subparagraph (A).

# (j) ACTION AGAINST OBLIGOR.—

(1) AUTHORITY TO BRING CIVIL ACTION.—The Administrator may bring a civil action in an appropriate district court of the United States in the name of the United States or of the holder of the obligation in the event of a default on a loan guaranteed under this Act. The holder of a loan guarantee shall make available to the Administrator all records and evidence necessary to prosecute the civil action.

- **(2)** 1 FULLY **SATISFYING OBLIGATIONS** 2 OWED THE UNITED STATES.—The Administrator may accept property in satisfac-3 tion of any sums owed the United States as a result of a default on a loan guaran-5 teed under this Act, but only to the ex-6 tent that any cash accepted by the Ad-7 ministrator is not sufficient to satisfy 8 fully the sums owed as a result of the de-9 fault. 10
- 12 trator shall commence a civil action in a court 13 of appropriate jurisdiction to enjoin any ac-14 tivity which the Board finds is in violation of 15 this Act, the regulations under this Act, or any 16 conditions which were duly agreed to, and to 17 secure any other appropriate relief, including 18 relief against any affiliate of the applicant.
- 19 (l) ATTACHMENT.—No attachment or execu20 tion may be issued against the Administrator
  21 or any property in the control of the Adminis22 trator pursuant to this Act before the entry of
  23 a final judgment (as to which all rights of ap24 peal have expired) by a Federal, State, or
  25 other court of competent jurisdiction against

- 1 the Administrator in a proceeding for such ac-
- 2 tion.

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- 3 **(m) FEES.**—
- (1) APPLICATION FEE.—The Board shall 4 charge and collect from an applicant for 5 a loan guarantee under this Act a fee to 6 7 cover the cost of the Board in making necessary determinations and findings 8 with respect to the loan guarantee appli-9 cation under this Act. The amount of the 10 fee shall be reasonable. 11
  - (2) LOAN GUARANTEE ORIGINATION FEE.—The Board shall charge, and the Administrator may collect, a loan guarantee origination fee with respect to the issuance of a loan guarantee under this Act.
  - (3) USE OF FEES COLLECTED.—Any fee collected under this subsection shall be used to offset administrative costs under this Act, including costs of the Board and of the Administrator.
- 23 (n) REQUIREMENTS RELATING TO AFFILI-24 ATES.—

1	(1) INDEMNIFICATION.—The United
2	States shall be indemnified by any affil-
3	iate (acceptable to the Board) of an appli-
4	cant for a loan guarantee under this Act
5	for any losses that the United States in-
6	curs as a result of—
7	(A) a judgment against the appli-
8	cant or any of its affiliates;
9	(B) any breach by the applicant
10	or any of its affiliates of their obliga-
11	tions under the loan guarantee agree-
12	ment;
13	(C) any violation of the provisions
14	of this Act, and the regulations pre-
15	scribed under this Act, by the appli-
16	cant or any of its affiliates;
17	(D) any penalties incurred by the
18	applicant or any of its affiliates for
19	any reason, including violation of a
20	stipulated performance schedule
21	under subsection (e); and
22	(E) any other circumstances that
23	the Board considers appropriate.
24	(2) LIMITATION ON TRANSFER OF LOAN
25	PROCEEDS.—An applicant for a loan guar-

- antee under this Act may not transfer
- 2 any part of the proceeds of the loan to an
- 3 **affiliate.**
- 4 (o) Effect of Bankruptcy.—(1) Notwith-
- 5 standing any other provision of law, when-
- 6 ever any person or entity is indebted to the
- 7 United States as a result of any loan guar-
- 8 antee issued under this Act and such person
- 9 or entity is insolvent or is a debtor in a case
- 10 under title 11, United States Code, the debts
- 11 due to the United States shall be satisfied
- 12 **first.**
- 13 (2) A discharge in bankruptcy under title
- 14 11, United States Code, shall not release a per-
- 15 son or entity from an obligation to the United
- 16 States in connection with a loan guarantee
- 17 under this Act.
- 18 SEC. 6. PROHIBITION ON USE OF FUNDS FOR SPECTRUM
- 19 **AUCTIONS.**
- Notwithstanding any other provision of
- 21 this Act, no loan guarantee under this Act
- 22 may be granted or used to provide funds for
- 23 the acquisition of licenses for the use of spec-
- 24 trum in any competitive bidding under sec-

- 1 tion 309(j) of the Communications Act of 1934
- 2 **(47 U.S.C. 309(j)).**
- 3 SEC. 7. PROHIBITION ON USE OF FUNDS BY INCUMBENT
- 4 CABLE OPERATORS.
- 5 Notwithstanding any other provision of
- 6 this Act, no loan guarantee under this Act
- 7 may be granted or used to provide funds for—
- 8 (1) the extension of any cable system
- 9 to any area or areas for which the cable
- operator of such cable system has a cable
- 11 franchise, if such franchise obligates the
- operator to extend such system to such
- 13 area or areas; or
- 14 (2) the upgrading or enhancement of
- the services provided over any cable sys-
- tem, unless such upgrading or enhance-
- ment is principally undertaken to extend
- services to areas outside of the pre-
- 19 viously existing franchise area of the
- 20 **cable operator.**
- 21 SEC. 8. ANNUAL AUDIT.
- 22 (a) REQUIREMENT.—The Comptroller Gen-
- 23 eral of the United States shall conduct on an
- 24 annual basis an audit of—

- 1 (1) the administration of the provi-2 sions of this Act; and
- (2) the financial position of each applicant who receives a loan guarantee under this Act, including the nature, amount, and purpose of investments made by the applicant.
- 8 **(b)** REPORT.—The Comptroller General
  9 shall submit to the Congress a report on each
  10 audit conducted under subsection (a).
- 11 SEC. 9. EXEMPTION FROM MUST CARRY REQUIREMENTS.
- 12 A facility of a satellite carrier, cable sys-
- 13 tem, or other multichannel video program-
- 14 ming distributor that is financed with a loan
- 15 guaranteed under this Act and that delivers
- 16 local broadcast signals in a television market
- 17 pursuant to the provisions of section 338, 614,
- 18 or 615 of the Communications Act of 1934 (47
- 19 U.S.C. 338, 534, or 535) shall not be required
- 20 to carry in such market a greater number of
- 21 local broadcast signals than the number of
- 22 such signals that is carried by the cable sys-
- 23 tem serving the largest number of subscribers
- 24 in such market.

- 1 SEC. 10. ADDITIONAL AVAILABILITY OF BROADCAST SIG-
- 2 NALS IN RURAL AREAS.
- 3 (a) OPENING OF FILING FOR ADDITIONAL
- 4 TRANSLATOR AND LOW-POWER STATIONS.—The
- 5 Federal Communications Commission shall,
- 6 in accordance with its regulations, open a fil-
- 7 ing period window for the acceptance of ap-
- 8 plications for television translator stations
- 9 and low-power television stations in rural
- 10 areas.
- 11 **(b) DEADLINES FOR NOTICE.—The Commis-**
- 12 sion shall announce the filing period window
- 13 no less than 90 days prior to the commence-
- 14 ment of the window.
- 15 SEC. 11. PREVENTION OF INTERFERENCE TO SATELLITE
- 16 SERVICES APPLYING FOR RURAL LOAN
- 17 GUARANTEES.
- 18 (a) Testing for Harmful Interference.—
- 19 The Board shall approve no loan guarantee
- 20 until the Federal Communications Commis-
- 21 sion has determined on the basis of a tech-
- 22 nical demonstration or, if infeasible, an anal-
- 23 ysis, that any terrestrial service proposing to
- 24 operate in the satellite broadcast frequency
- 25 band will not cause harmful interference to

- 1 any satellite service eligible for a loan guar-
- 2 antee under the provisions of this Act.
- 3 **(b)** TECHNICAL DEMONSTRATION.—For the
- 4 purpose of making the determination re-
- 5 quired by subsection (a), the demonstration
- 6 or analysis shall be conducted and the results
- 7 analyzed by an engineering firm or other
- 8 qualified entity that is independent of any in-
- 9 terested party. Such demonstration and re-
- 10 sulting analysis shall be subject to public no-
- 11 tice and comment, and shall be completed
- 12 within 90 days after the date of enactment of
- 13 this Act.
- 14 (c) TERRESTRIAL USES OF SATELLITE FRE-
- 15 QUENCIES PROHIBITED.—In order to ensure
- 16 that there is no harmful interference to sat-
- 17 ellite services eligible for loan guarantees
- 18 under the provisions of this Act, the Federal
- 19 Communications Commission shall not allo-
- 20 cate spectrum for, or issue any license or
- 21 other authorization with respect to, any ter-
- 22 restrial service proposing to operate in the
- 23 satellite broadcast frequency band during the
- 24 90-day period described in subsection (b).
- 25 **(d) DEFINITIONS.**—

1	(1) DIRECT BROADCAST SATELLITE SERV-
2	ICE FREQUENCY BAND.—The term "satellite
3	broadcast frequency band" means the
4	band of frequencies at 12.2 to 12.7
5	gigahertz.
6	(2) SATELLITE SERVICES.—The term
7	"satellite services" means—
8	(A) all systems licensed by the
9	Commission to operate in the direct
10	broadcast satellite services; and
11	(B) all nongeostationary orbit
12	fixed satellite service systems that
13	may be licensed by the Commission—
14	(i) that are authorized, on the
15	date of enactment of this Act, to
16	use the satellite broadcast fre-
17	quency band; or
18	(ii) for which applications to
19	use such frequency band are
20	pending before the Commission
21	on such date.
22	SEC. 12. IMPROVED CELLULAR SERVICE IN RURAL AREAS
23	(a) REINSTATEMENT OF APPLICANTS AS TEN-
2/	TATIVE CEI ECTEES

- (1) IN GENERAL.—Notwithstanding the order of the Federal Communications Commission in the proceeding described in paragraph (3), the Commission shall—
  - (A) reinstate each applicant as a tentative selectee under the covered rural service area licensing proceeding; and
  - (B) permit each applicant to amend its application, to the extent necessary to update factual information and to comply with the rules of the Commission, at any time before the Commission's final licensing action in the covered rural service area licensing proceeding.
  - (2) EXEMPTION FROM PETITIONS TO DENY.—For purposes of the amended applications filed pursuant to paragraph (1)(B), the provisions of section 309(d)(1) of the Communications Act of 1934 (47 U.S.C. 309(d)(1)) shall not apply.
  - (3) PROCEEDING.—The proceeding described in this paragraph is the proceeding of the Commission In re Applica-

- 1 tions of Cellwave Telephone Services
- 2 L.P., Futurewave General Partners L.P.,
- and Great Western Cellular Partners, 7
- 4 FCC Rcd No. 19 (1992).
- 5 (b) CONTINUATION OF LICENSE PROCEEDING;
- 6 FEE ASSESSMENT.—

- (1) AWARD OF LICENSES.—The Commission shall award licenses under the covered rural service area licensing proceeding within 90 days after the date of the enactment of this Act.
- (2) SERVICE REQUIREMENTS.—The Commission shall provide that, as a condition of an applicant receiving a license pursuant to the covered rural service area licensing proceeding, the applicant shall provide cellular radiotelephone service to subscribers in accordance with sections 22.946 and 22.947 of the Commission's rules (47 CFR 22.946, 22.947); except that the time period applicable under section 22.947 of the Commission's rules (or any successor rule) to the applicants identified in subparagraphs (A) and (B) of subsection (d)(1) shall be 3 years

rather than 5 years and the waiver au
2 thority of the Commission shall apply to
3 such 3-year period.
4 (3) CALCULATION OF LICENSE FEE.—
5 (A) FEE REQUIRED.—The Commis
sion shall establish a fee for each o
7 the licenses under the covered rura
8 service area licensing proceeding. In
9 determining the amount of the fee
0 the Commission shall consider—
1 (i) the average price paid pe
person served in the Commis
3 sion's Cellular Unserved Auction
4 (Auction No. 12); and
5 (ii) the settlement payment
6 required to be paid by the permit
7 tees pursuant to the consent de
8 cree set forth in the Commission'
order, In re the Tellesis Partner
(7 FCC Rcd 3168 (1992)), multi
plying such payments by two.
(B) NOTICE OF FEE.—Within 3
days after the date an applicant file
the amended application permittee
by subsection (a)(1)(B), the Commis

- sion shall notify each applicant of the fee established for the license associated with its application.
  - (4) PAYMENT FOR LICENSES.—No later than 18 months after the date that an applicant is granted a license, each applicant shall pay to the Commission the fee established pursuant to paragraph (3) for the license granted to the applicant under paragraph (1).
  - (5) AUCTION AUTHORITY.—If, after the amendment of an application pursuant to (a)(1)(B). subsection the Commission finds that the applicant is ineligible for grant of a license to provide cellular radiotelephone services for a rural service area or the applicant does not meet the requirements under paragraph (2) of this subsection, the Commission shall grant the license for which the applicant is the tentative selectee (pursuant to subsection (a)(1)(B) by competitive bidding pursuant to section 309(j) of the Communications Act of 1934 (47 U.S.C. 309(i)).

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1	(c) PROHIBITION OF TRANSFER.—During the
2	5-year period that begins on the date that an
3	applicant is granted any license pursuant to
4	subsection (a), the Commission may not au-
5	thorize the transfer or assignment of that li-
6	cense under section 310 of the Communica-
7	tions Act of 1934 (47 U.S.C. 310). Nothing in
8	this Act may be construed to prohibit any ap-
9	plicant granted a license pursuant to sub-
10	section (a) from contracting with other licens-
11	ees to improve cellular telephone service.
12	(d) Definitions.—For the purposes of this
13	section, the following definitions shall apply:
14	(1) APPLICANT.—The term "applicant"
15	means—
16	(A) Great Western Cellular Part-
17	ners, a California general partnership
18	chosen by the Commission as ten-
19	tative selectee for RSA #492 on May 4,
20	1989;
21	(B) Monroe Telephone Services
22	L.P., a Delaware limited partnership
23	chosen by the Commission as ten-
24	tative selectee for RSA #370 on Au-

- gust 24, 1989 (formerly Cellwave Telephone Services L.P.); and
- (C) FutureWave General Partners
  L.P., a Delaware limited partnership
  chosen by the Commission as tentative selectee for RSA #615 on May
  25, 1990.
  - (2) COMMISSION.—The term "Commission" means the Federal Communications Commission.
  - (3) COVERED RURAL SERVICE AREA LICENSING PROCEEDING.—The term "covered rural service area licensing proceeding" means the proceeding of the Commission for the grant of cellular radiotelephone licenses for rural service areas #492 (Minnesota 11), #370 (Florida 11), and #615 (Pennsylvania 4).
  - (4) TENTATIVE SELECTEE.—The term "tentative selectee" means a party that has been selected by the Commission under a licensing proceeding for grant of a license, but has not yet been granted the license because the Commission has not yet determined whether the party is

1	qualified under the Commission's rules
2	for grant of the license.
3	SEC. 13. TECHNICAL AMENDMENT.
4	Section 339(c) of the Communications Act
5	of 1934 (47 U.S.C. 339(c)) is amended by add-
6	ing at the end the following new paragraph:
7	"(5) DEFINITION.—Notwithstanding
8	subsection (d)(4), for purposes of para-
9	graphs (2) and (4) of this subsection, the
10	term 'satellite carrier' includes a dis-
11	tributor (as defined in section $119(d)(1)$ of
12	title 17, United States Code), but only if
13	the satellite distributor's relationship
14	with the subscriber includes billing, col-
15	lection, service activation, and service de-
16	activation.".
17	SEC. 14. DEFINITIONS.
18	In this Act:
19	(1) Affiliate.—The term "affiliate"—
20	(A) means any person or entity
21	that controls, or is controlled by, or is
22	under common control with, another
23	person or entity; and
24	(B) may include any individual
25	who is a director or senior manage-

- ment officer of an affiliate, a share-
- 2 holder controlling more than 25 per-
- 3 cent of the voting securities of an af-
- 4 filiate, or more than 25 percent of the
- 5 ownership interest in an affiliate not
- 6 organized in stock form.
- 7 (2) COMMON TERMS.—Except as pro-
- 8 vided in paragraph (1), any term used in
- 9 this Act that is defined in the Commu-
- 10 **nications Act of 1934 (47 U.S.C. 151 et**
- seq.) has the meaning given that term in
- the Communications Act of 1934.
- 13 SEC. 15. AUTHORIZATIONS OF APPROPRIATIONS.
- 14 (a) Cost of Loan Guarantees.—For the
- 15 cost of the loans guaranteed under this Act,
- 16 including the cost of modifying the loans, as
- 17 defined in section 502 of the Congressional
- 18 Budget Act of 1974 (2 U.S.C. 661a), there are
- 19 authorized to be appropriated for fiscal years
- 20 2001 through 2006, such amounts as may be
- 21 necessary.
- 22 **(b)** Cost of Administration.—There is
- 23 hereby authorized to be appropriated such
- 24 sums as may be necessary to carry out the

- 1 provisions of this Act, other than to cover
- 2 costs under subsection (a).
- 3 (c) AVAILABILITY.—Any amounts appro-
- 4 priated pursuant to the authorizations of ap-
- 5 propriations in subsections (a) and (b) shall
- 6 remain available until expended.
- 7 **SEC. 16. SUNSET.**
- 8 No loan guarantee may be approved
- 9 under this Act after December 31, 2006.